ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2018



# Lamar County, Texas Annual Financial Report For The Year Ended September 30, 2018

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# Malnory, McNeal & Company, PC

Certified Public Accountants

Mark W. Malnory, CPA Johnna W. McNeal, CPA Beverly Smith, CPA

Members of
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## **Independent Auditor's Report**

To the Commissioners Lamar County, Texas 119 North Main Paris, Texas

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lamar County, Texas ("the County") as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Lamar County, Texas as of September 30, 2018, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

Change in Accounting Principle

As described in Note A to the financial statements, in 2018, Lamar County, Texas adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. Our opinion is not modified with respect to this matter.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion'and Analysis, and budgetary comparison information and schedule of changes in net pension liability and schedule of pension contributions, and schedule of changes in total OPEB liability and related ratios identified as Required Supplementary Information in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other

Information Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Lamar County, Texas's basic financial statements. The Road and Bridge individual nonmajor fund financial statements are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The Road and Bridge individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Road and Bridge individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2019 on our consideration of Lamar County, Texas's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Lamar County, Texas's internal control over financial reporting and compliance.

Certified Public Accountants

Malnery, Meneal & Company PC

April 30, 2019 Paris, Texas

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Lamar County's annual financial report presents our discussion and analysis of the County's financial performance during the fiscal year ended September 30, 2018. Please read it in conjunction with the County's financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS

- The County's total combined Net Position was \$31,731,686 at September 30, 2018.
- During the year, the County's expenses were \$439,434 less than the \$22,677,713 generated in taxes and other revenues for governmental activities.
- The total cost of the County's programs was 0.8% higher than last year.
- The unassigned fund balance of the general fund was \$9,434,032 or 68% of total general fund expenditures. which is higher than last year.

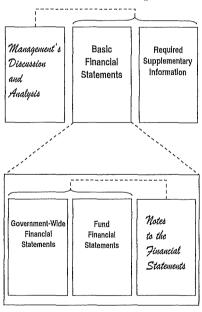
#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts-management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the County:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the government, reporting the County's operations in more detail than the government-wide statements.
- The governmental funds statements tell how general government services were financed in the short term as well as what remains for future spending.
- Proprietary fund statements offer short- and long-term financial information about the activities the government operates like businesses.
- Fiduciary fund statements provide information about the financial relationships in which the County acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

Figure A-1F, Required Components of the County's Annual Financial Report



Summary Detail

Figure A-2 summarizes the major features of the County's financial statements, including the portion of the County government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

#### Government-wide Statements

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The statement of Net Position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

			Fund Statements	
Type of Statements	Government-wide	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire Agency's government (except fiduciary funds) and the Agency's component units	The activities of the county that are not proprietary or fiduciary	Activities the county operates similar to private businesses: self insurance	Instances in which the county is the trustee or agent for someone else's resources
	* Statement of net assets	*Balance sheet	* Statement of net assets	* Statement of fiduciary net assets
Required financial statements	Statement of activities	<ul> <li>Statement of revenues, expenditures &amp; changes in fund balances</li> </ul>	* Statement of revenues, expenses and changes in fund net assets	* Statement of changes in fiductary net assets
			Statement of cash flows	
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter, no capital assets included	All assets and liabilities, both financial and capital, and short-term and long- term	All assets and liabilities, both short-term and long- term; the Agency's funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year, expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid	All revenues and expenses during year, regardless of when cash is received or paid

Figure A.2. Major Features of the Countyle Covernment wide and Fund Financial Statements

The two government-wide statements report the County's Net Position and how they have changed. Net Position—the difference between the County's assets and liabilities—is one way to measure the County's financial health or position.

- Over time, increases or decreases in the County's Net Position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the County, one needs to consider additional nonfinancial factors such as changes in the County's tax base.

The government-wide financial statements of the County include the *Governmental activities*. Most of the County's basic services are included here, such as general government, public safety, legal, public transportation, culture and recreation, and interest on long-term debt. Property taxes and grants finance most of these activities.

## Fund Financial Statements

The fund financial statements provide more detailed information about the County's most significant *funds*—not the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by bond covenants.
- The Commissioners Court establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The County has the following kinds of funds:

Governmental funds—Most of the County's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional

- information at the bottom of the governmental funds statement, or on the subsequent page, that explain the relationship (or differences) between them.
- Proprietary funds—Services for which the County charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and shortterm financial information.
- We use internal service funds to report activities that provide supplies and services for the County's other programs and activities.
- Fiduciary funds—The County is the trustee, or fiduciary, for certain funds. It is also responsible for other assets that—because of a trust arrangement—can be used only for the trust beneficiaries. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary Net Position and a statement of changes in fiduciary Net Position. We exclude these activities from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

# FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Net Position: The County's combined Net Position was \$31,731,686 at September 30, 2018. (See Table A-1).

# Table A-1 County's Net Position

·	Governmental Activities	
	2018	2017
Assets: Cash and cash equivalents Investments Receivables (net of allowances for uncollectibles):	\$16.219.468 37,508	\$16,920,960 36,941
Interest Taxes Accounts Due from other governments Inventories Prepaid Insurance Capital assets (net, where applicable, of accumulated depreciation)	28,921 1,420,881 2,099,829 1,339,217 194,448 34,051 25,410,492	12,085 1,335,487 1,135,650 610,875 176,025 34,051 24,724,447
Total Assets and Other Debits	46,784,815	44,986,524
Deferred Outflows of Resources	1,475,521	3,022,059
Liabilities:		
Accounts payable and Accrued expenditures Unearned Revenue Other Agencies	1,115,930 5,971 30,245	1,017,124  
Noncurrent Liabilities: Due Within One Year Due in More than One Year Compensated Absences Payable Unamortized Premium on Bonds Net Pension Liability Total Liabilities	551,906 4,364,787 391,882 86,951 2,578,019 6.553,923	545,000 8,361,667 384,929 104,846 4,906,349 15.319,915
Deferred Inflows of Resources	849,036	451,627
Net Position: Invested in Capital Assets, Net of Related Debt Restricted For:	21,382,750	21,549,968
Federal and State Programs Debt Service Capital Projects Indigent Care Records Management Judicial Other Purposes Unrestricted	74,507 112,932 563,230 117,549 1,088,628 227,199 1,988,718 6,176,173	88,263  3,045,467 242,850 899,867 220,553 2,851,218 3,338,855
Total Net Position	\$31,731,686	\$32,237,041

Approximately 2.7% of the County's restricted Net Position represents debt service funds. These funds, when spent, are restricted for the payment of the County's outstanding Certificates of Obligation. The \$6,176,173 of unrestricted net asset represents resources available to fund the programs of the County next year.

Changes in Net Position. The County's total revenues were \$22,677,713. A significant portion, 58%, of the County's revenue comes from property taxes. (See Figure A-3) 17% came from charges for services, 14.5% came from sales tax and 5.5% from operating and capital grants.

The total cost of all programs and services was \$22,238,279; 29% of these costs are for law enforcement services.

#### Governmental Activities

- Property tax rates decreased by 3.0% and valuations increased 3.2 percent. The increase in values created an increase of tax revenues to \$13,119,801.
- The County sold capital bonds of \$2,500,000 in 2003. These bonds were authorized for use to the courthouse restoration project. They were refunded in 2012 and gave the county a total interest savings of \$174,302. This project was completed during the fiscal year 2006. Bonds were also issued in 2011 for \$2,000,000 towards capital projects performed on several county buildings and in 2017 for \$2,550,000 towards capital projects and capital assets.

Figure A-3 County Sources of Revenue for Fiscal Year 2017-2018

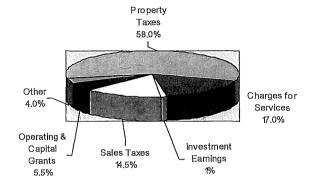


Table A-2
Changes in County's Net Position

	Governmental Activities		
	2018	2017	
Revenues : Program Revenues :			
Charges for Services	\$3,854,783	\$2,296,29	
Operating Grants and Contributions	1,242,046	878,068 1,241,733	
Capital Grants and Contributions General Revenues:		1,241,733	
Taxes	16,424,146	16.323.389	
Grants and Contributions Not Restricted to Specific Program	287,384	1,090,505	
Unrestricted Investment Earnings	275,898	134,019	
Gain on Sale of Capitalized Assets	24,388		
Miscellaneous	569,068	123,095	
Total Revenues	22,677,713	22,087,438	
Program Expenses:			
General Administration	2,810,487	2,973,759	
Financial Administration	1,227,613	1,312,761	
Judicial	1,831,899 845,079	1,888,170 838,318	
Legal Election	220.033	225.229	
Public Safety	6.450.801	6,525,264	
Emergency Mgt.	86,689	79,193	
Public Welfare	2.652.926	2.428.172	
Public Transportation	4,875,650	4.634.780	
Conservation and Agriculture	117,285	117,103	
Public Facilities	984,703	918,208	
Interest on Long-Term Debt	135,115	112,646	
Total Expenses	22,238,279	22,053,603	
Special and Extraordinary Items: Special Item Outflow			
Change in Net Position	439,434	33,835	
Net Position, October 1	32,237,041	32,165,516	

Prior Period Adjustment	(944,789)	37,690
Adjusted Net Position, October 1	31,292,252	32,203,206
Net Position, September 30	\$31,731,686	\$32,165,518

The Table A-3 presents the cost of each of the County's largest functions as well as each function's net cost (total cost less fees generated by the activities and intergovernmental aid). The net cost reflects what was funded by state revenues as well as local tax dollars.

- The cost of all governmental activities this year was \$22,238,279.
- However, the amount that our taxpayers paid for these activities through property taxes was only \$13,119,801.
- Some of the cost was paid by those who directly benefited from the programs \$3,854,783, or
- By grants and contributions of \$1,529,430.

# **Table A-3**Net Cost of Selected County Functions

	Total Cos Services		Net Cost Service		
	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>	
General administration Public safety Public welfare Public transportation	2,810,487 6,450,801 2,652,926 4,875,650	2,973,759 6,525,264 2,428,172 4,634,780	(1,278,376) (6,308,083) (2,556,190) (3,260,398)	(2,370,626) (6,355,996) (2,338,074) (2,307,441)	

#### FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

Lamar County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The general governmental funds are reported in the General, Special Revenue, Debt Service, and Capital Project funds. The focus of Lamar County's governmental funds is to provide information on a near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Lamar County's annual financing and budgeting requirements. In particular, unassigned fund balances may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

Key factors that enable the County to maintain a stable level of fund balance are as follows:

- Total revenues from property taxes, decreased over prior year amounts by \$64,470. The decrease was due
  to the decrease in the tax rate. Sales tax revenues and fees, fines, and intergovernmental revenue
  remained mostly unchanged. Miscellaneous revenue decreased slightly, and interest revenue increased due
  to an increase in CD interest rates. Overall, these changes lead total revenues this year to be slightly lower
  than that of the prior year.
- Expenditures in governmental funds increased \$264,350 (1%) from prior year totals. The primary area of increased expenditures was in public safety, public welfare, and public transportation.

General Fund. The general fund is the chief operating fund of Lamar County. At the end of the current fiscal year, unassigned fund balance of the general fund was \$9,434,032, while total fund balance reached \$12,456,663. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 68% of total general fund expenditures and total fund balance represents 90% of the same amount. The County has adopted a policy of maintaining a minimum fund balance to be used for unanticipated needs. A Fund Balance Policy adopted by the Commissioner's Court in 2011 states that the minimum level shall be approximately 25% of budgeted expenditures. The County considers a balance of less than 20% as a cause of concern and an unassigned fund balance of more than 35% as surplus for one-time expenditures that are nonrecurring in nature, capital projects, and/or to reduce the tax levy requirements.

The fund balance of Lamar County's general fund has increased by \$451,130 during the current fiscal year. The main reason for this increase was that expenditures were significantly less than budgeted amounts. Conservative spending across many departments, including public safety, resulted in lower than budgeted operational costs.

Road and Bridge Fund. The Road and Bridge fund balance totaled \$1,056,154, a decrease of \$61,775. The main factor is the increase in capital outlay expense.

Debt Service Fund. The debt service fund has no positive fund balance for the current year.

### General Fund Budgetary Highlights

Over the course of the year, the County revised its budget forty-nine times due to the receipt of unexpected revenues. Differences between original budget and the final amended budget in the general fund for expenses were minimal (a \$114,936 increase in appropriations), and were primarily the following:

- · Appropriations for public safety
- · Appropriations for general administration
- · Appropriations for public facilities

Even with these adjustments, actual expenditures were \$1,338,048 below final budget amounts. The most significant positive variance resulted from operating costs in public safety. Personnel cost remained down in both the Sheriff's Department and criminal detention due to high turnover rate, along with a lower fuel costs and newer vehicles resulting in less cost to operate and maintain public safety related vehicles.

On the other hand, resources available were \$609,465 above the final budgeted amount. Due mostly to the following:

- Property tax revenues increased above budgeted amounts due to collecting more than the 97% the County budgets to collect.
- Sales tax revenues increased above budgeted amounts due to collections remaining stable and the conservative approach the County uses to estimate revenue.
- Fees of office, intergovernmental receipts, interest, and miscellaneous revenues also contributed to this
  increase over the budgeted revenue amount.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of 2018, the County had invested \$54,535,981 in a broad range of capital assets, including land, equipment, buildings, vehicles, and infrastructure (See Table A-4). This amount represents a net increase (including additions and deductions) of \$71,533 or 0.1 percent from last year. This was mainly due to the replacement of older equipment with new equipment.

# Table A-4 County's Capital Assets

Governmental

		Activities			
		<u>2018</u>	<u>2017</u>		
Land	\$	732,602	\$ 732,602		
Construction in Progress		1,192,337	1,097,636		
Buildings and improvements		21,116,805	21,037,616		
Vehicles and equipment		11,444,884	10,640,851		
Infrastructure	_	21,974,292	20,955,743		
Totals at historical cost		54,535,981	54,464,448		
Total accumulated depreciation		(31,050,428)	(29,740,001)		
Net capital assets	\$ _	25,410,492	\$ 24,724,447		

The County's fiscal year 2018-19 capital budget projects spending \$1,941,504 for capital projects, principally to do restoration work and large-scale repair on county buildings, along with the purchase of additional equipment and a new Voter microwave radio system. More detailed information about the County's capital assets is presented in Note D of the notes to the financial statements.

# Long Term Debt

At year-end the County had \$4,526,365 in bonds and notes outstanding as shown in Table A-5. More detailed information about the County's debt is presented in Note G in the notes to the financial statements.

# Table A-5 County's Long Term Debt

		Governmental					
		Activities					
		<u>2018</u> <u>2017</u>					
Bonds payable	\$	4,526,365	\$	4,919,264			
Accumulated Accretion		390,328		327,234			
Premium on Bonds		86,951		104,846			
Compensated absences	_	391,882		384,929			
Total long-term debt	\$_	5,395,526	\$	5,736,273			

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- Appraised value used for the 2018-19 budget preparation is up \$88,870,650, or 2.6%.
- General operating fund spending increases in the 2018-19 budget from \$14,965,799 to \$15,499,133. This is a 3.5% increase.

These indicators were taken into account when adopting the general fund budget for 2018-19. During the current fiscal year, unassigned fund balance in the general fund increased to \$9,434,032. Lamar County appropriated \$975,290 of this amount for spending in the 2018-19 fiscal year budget. The County will use this balance to fund the rising costs in the general fund.

In the general fund, expenditures are budgeted to rise 3.5% to \$15,499,133. The increase is primarily due to increased operating costs and equipment. Employees received a \$1,000 pay raise for the 2018-19 fiscal year.

If these estimates are realized, the County's budgetary general fund balance is expected to see a decrease by the close of 2019.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Lamar County Auditor's Office.



LAMAR COUNTY, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2018

		Governmental Activities
ASSETS		
Assets:		
Cash and cash equivalents	\$	16,219,468
Investments  Passivelas (not of allowances for uncellectibles)		37,508
Receivables ( net of allowances for uncollectibles): Interest		28,921
Taxes		1,420,881
Accounts		2,099,829
Due from other governments		1,339,217
Inventories		194,448 34,051
Prepaid Insurance Capital assets ( net, where applicable, of accumulated depreciation)		34,031
Land		732,602
Construction in progress		1,192,337
Buildings		10,744,798
Equipment Infrastructure - Roads and Bridges		4,455,792 8,284,963
Total Assets		46,784,815
. 000.7 100000	=	
Deferred Outflows of Resources:		
Deferred Outflows of Resources Pension		969,341
Deferred Outflows of ResourcesOPEB Total Deferred Outflows of Resources	_	506,180 1,475,521
Total Bolottod Oditiows of Hesodiaces	-	1,470,021
LIABILITIES		
Liabilities:		
Accounts payable & Accrued expenditures		1,115,930
Unearned Revenue Due to Other Agencies		5,971 30,245
Noncurrent Liabilities:		30,240
Due Within One Year		551,906
Due in More than One Year		4,364,787
Compensated Absences Payable		391,882
Unamortized Premium on Bonds Net Pension Liability		86,951 2,578,019
Total OPEB Liability		6,553,923
Total Liabilities		15,679,614
Deferred Inflows of Resources: Deferred Inflows of ResourcesPension		040.036
Total Deferred Inflows of Resources		849,036 849,036
NET POSITION:		
Net Investment in Capital Assets Restricted For:		21,382,750
Restricted For: State and Federal Programs		74,507
Debt Service		112,932
Capital Projects		563,230
Indigent Care		117,549
Records Management		1,088,628
Judicial Other Purposes		227,199 1,988,718
Unrestricted		6,176,173
Total Net Position	\$	31,731,686

The accompanying notes are an integral part of this statement.

LAMAR COUNTY, TEXAS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

· Functions/Programs		Expenses		Program Charges for Services	(	enues Operating Grants and ontributions	_	Net (Expense) Revenue and Changes in Net Position Governmental Activities
Functions/Program Activities							_	
Governmental Activities:								
General Administration	\$	2,810,487	\$	1,506,649	\$	25,510	\$	(1,278,328)
Financial Administration		1,227,613		756,676				(470,937)
Judicial		1,831,899		465,461		100,558		(1,265,880)
Legal		845,079		34,034		82,546		(728,499)
Elections		220,033				225,416		5,383
Public Safety		6,450,801		94,674		48,044		(6,308,083)
Emergency Management		86,689				45,273		(41,416)
Public Welfare		2,652,926				96,736		(2,556,190)
Public Transportation		4,875,650		997,289		617,963		(3,260,398)
Conservation and Agriculture		117,285						(117,285)
Public Facilities		984,703				***		(984,703)
Interest on Long-Term Debt		135,115					_	(135,115)
Total Primary Government	\$	22,238,279	\$	3,854,783	\$_	1,242,046	_	(17,141,450)
	Gener Taxes	ral Revenues:						
	Prop	oerty Taxes						13,119,801
		es Taxes						3,304,345
	Grant	s and Contribu	tions	Not Restricte	d to S	Specific Programs		287,384
		tricted Investm		•				275,898
		on Sale of Non	-Cap	italized Equip	ment			24,388
		llaneous						569,068
		tal General Re			fers		****	17,580,884
		ange in Net As				,		439,434
		osition - Beginı	_					32,237,041
		Period Adjustm						(944,789)
		osition - Beginı	ning,	as Restated			_	31,292,252
	Net A	ssets - Ending					\$_	31,731,686

The accompanying notes are an integral part of this statement.

LAMAR COUNTY, TEXAS
BALANCE SHEET - GOVERNMENTAL FUNDS
SEPTEMBER 30, 2018

ASSETS AND DEFERRED OUTFLOWS OF RESOURCE	ES	General Fund		Road & Bridge Fund		Other Governmental Funds	-	Total Governmental Funds
Assets: Cash and cash equivalents Investments Receivables ( net of allowances for uncollectibles): Interest Taxes Accounts Due from other governments Inventories Prepaid Insurance Total Assets	\$	12,175,579 33,494 27,496 979,446 1,444,209 570,666  34,051 15,264,941	\$	1,263,231 890 1,425 242,880 655,620 710,032 187,261  3,061,339	\$	2,780,658 3,124  198,555  58,519 7,187  3,048,043	\$	16,219,468 37,508 28,921 1,420,881 2,099,829 1,339,217 194,448 34,051 21,374,323
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities: Accounts Payable & Accrued Expenditures Deferred Revenue Due to Other Agencies Total Liabilities	\$ 	421,908   421,908	\$ 	411,170   411,170	\$	268,174 5,971 30,245 304,390	\$ 	1,101,252 5,971 30,245 1,137,468
Deferred Inflows of Resources: Deferred Inflows of ResourcesFines Deferred Inflows of ResourcesProperty Taxes Deferred Inflows of ResourcesGrant Funding Total Deferred Inflows of Resources		1,406,923 979,447  2,386,370	_	641,103 242,880 710,032 1,594,015	_	198,556  198,556	_	2,048,026 1,420,883 710,032 4,178,941
Fund Balances: Nonspendable Fund Balances: Inventories Prepaid Expenses Restricted Fund Balances: Federal/State Funds Grant Restrictions Other Restrictions of Fund Balance Committed Fund Balances: SURRMA Interlocal Coop Agreement Assigned		 34,051   535,711 2,452,869		  337,832  718,322		7,187  86,933 2,412,682 38,295		7,187 34,051 86,933 2,750,514 574,006 3,171,191
Unassigned Total Fund Balances	Autonom	9,434,032 12,456,663	-	 1,056,154	_	2,545,097	_	9,434,032 16,057,914
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	15,264,941	\$_	3,061,339	\$_	3,048,043	\$_	21,374,323

31,731,686

LAMAR COUNTY, TEXAS
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION **SEPTEMBER 30, 2018** 

Total fund balances - governmental funds balance sheet \$	16,057,914
Amounts reported for governmental activities in the Statement of Net Position ("SNP") are different because:	
Capital assets used in governmental activities are not reported in the funds.  Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds.  Payables for bond principal which are not due in the current period are not reported in the funds.  Payables for bond interest which are not due in the current period are not reported in the funds.  Payables for notes which are not due in the current period are not reported in the funds.  Payables for compensated absences which are not due in the current period are not reported in the funds.  Other long-term liabilities which are not due and payable in the current period are not reported in the funds.  Other long-term assets are not available to pay for current period expenditures and are deferred in the funds.  Court fines receivable unavailable to pay for current period expenditures are deferred in the funds.  Recognition of the County's proportionate share of the net pension liability is not reported in the funds.  Deferred Resource Outflows related to the pension plan are not reported in the funds.  The accumulated accretion of interest on capital appreciation bonds is not reported in the funds.  Bond premiums are amortized in the SNA but not in the funds.  Deferred Resource Outflows related to the OPEB plan are not reported in the funds.	25,410,492 1,420,882 (4,374,264) (14,678) (152,101) (391,882) (6,553,923) 710,032 2,048,026 (2,578,019) (849,036) 969,341 (390,328) (86,950) 506,180

The accompanying notes are an integral part of this statement.

Net position of governmental activities - Statement of Net Position

**LAMAR COUNTY, TEXAS**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2018

		General Fund	-	Road & Bridge Fund		Other Governmental Funds	(	Total Governmental Funds
Revenue:	Φ.	0.004.004	ф	0.007.004	ф	1 000 100	ф	10.001.101
Property Taxes	\$	8,984,334	\$	2,227,904	\$	1,822,166	\$	13,034,404
Other Taxes		3,304,345						3,304,345
Intergovernmental Receipts		425,745		1,185,609		556,364		2,167,718
Fees of Office		1,315,615		857,622		344,371		2,517,608
Fines		247,704		139,667				387,371
Interest		239,259		11,772		24,867		275,898
Miscellaneous		296,399		36,414	_	226,592		559,405
Total revenues		14,813,401		4,458,988		2,974,360	_	22,246,749
Expenditures: Current:								
General Administration		2,163,487				537,956		2,701,443
Financial Administration		1,143,941						1,143,941
Judicial		1,702,603				68,090		1,770,693
Legal		686,938				124,580		811,518
Elections		214,741		**				214,741
Public Safety		5,673,905		***		353,989		6,027,894
Public Welfare		1,309,038				1,334,108		2,643,146
Public Transportation		'		3,883,811		39,924		3,923,735
Conservation and Agriculture		115,013		***				115,013
Public Facilities		696,961						696,961
Emergency Management		76,712		***				76,712
Capital outlay		60,175		1,044,447		1,385,578		2,490,200
Principal				-		545,000		545,000
Interest and fees						81,743		81,743
Total expenditures		13,843,514	_	4,928,258	_	4,470,968		23,242,740
Excess (deficiency) of revenues (under) expenditures		969,887		(469,270)		(1,496,608)		(995,991)
Other financing sources (uses):								
Transfers in		4,242		200,000		341,998		546,240
Transfers out		(541,999)				(4,242)		(546,241)
Proceeds from Sales of Capital Assets		19,000		267,560		PT 444		286,560
Other Sources				152,101				152,101
Total other financing sources (uses)		(518,757)	_	619,661	_	337,756		438,660
Net change in fund balances		451,130		150,391		(1,158,852)		(557,331)
Fund balances/equity, October 1		12,005,533		1,117,929		3,703,949		16,827,411
Prior Period Adjustment (Note )				(212,166)				(212,166)
Fund balances/equity, October 1, as Restated		12,005,533		905,763	_	3,703,949	_	16,615,245
Fund balances/equity, September 30	\$	12,456,663	\$	1,056,154	\$_	2,545,097	\$_	16,057,914

LAMAR COUNTY, TEXAS
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2018

Net change in fund balances - total governmental funds	\$	(557,331)
Amounts reported for governmental activities in the Statement of Activities ("SOA") are different because:		
Capital outlays are not reported as expenses in the SOA.  The depreciation of capital assets used in governmental activities is not reported in the funds.  The gain or loss on the sale of capital assets is not reported in the funds.  All proceeds from the sale of capital assets are reported in the funds but not in the SOA.  Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.  Revenues in the SOA not providing current financial resources are not reported as revenues in the funds.  Repayment of bond principal is an expenditure in the funds but is not an expense in the SOA.  (Increase) decrease in accrued interest from beginning of period to end of period.  Compensated absences are reported as the amount earned in the SOA but as the amount paid in the funds.  Revenues in the SOA for court fines not providing current financial resources are not reported in the funds.  Proceeds of notes do not provide revenue in the SOA, but are reported as current resources in the funds.  The County's share of the unrecognized deferred inflows and outflows for the pension plan was amortized.  OPEB expense relating to GASB 75 is recorded in the SOA but not in the funds.	<b>;</b> .	2,490,200 (1,541,984) (2,709) (259,463) 85,397 (638,289) 545,000 (53,372) (6,953) 959,467 (152,101) (121,798) (306,630)
Change in net position of governmental activities - Statement of Activities	\$	439,434

The accompanying notes are an integral part of this statement.

LAMAR COUNTY, TEXAS STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2018

ASSETS		Agency Funds
Assets: Cash and cash equivalents Total Assets	\$_ \$_	1,983,728 1,983,728
LIABILITIES		
Liabilities: Due to Other Agencies Due to Beneficiaries Total Liabilities	\$ 	892,656 1,091,072 1,983,728

The accompanying notes are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### A. Summary of Significant Accounting Policies

The combined financial statements of Lamar County, Texas (the "County") have been prepared in conformity with accounting principles applicable to governmental units which are generally accepted in the United States of America. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### 1. Reporting Entity

The County's basic financial statements include the accounts of all its operations. The County evaluated whether any other entity should be included in these financial statements. The criteria for including organizations as component units within the County's reporting entity, as set forth in GASB Statement No. 14, "The Financial Reporting Entity," include whether:

- the organization is legally separate (can sue and be sued in its name)
- the County holds the corporate powers of the organization
- the County appoints a voting majority of the organization's board
- the County is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the County
- there is fiscal dependency by the organization on the County
- the exclusion of the organization would result in misleading or incomplete financial statements
- the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the Couny
- the County or the component unit, is entitled to, or has ability to otherwise access, a majority of the economic resources received or held by the component unit.
- the economic resources received or held by component unit are significant to the County

The County also evaluated each legally separate, tax-exempt organization whose resources are used principally to provide support to the County to determine if its omission from the reporting entity would result in financial statements which are misleading or incomplete. GASB Statement No. 14 requires inclusion of such an organization as a component unit when: 1) The economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the County, its component units or its constituents; and 2) The County or its component units is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the organization; and 3) Such economic resources are significant to the County.

Based on these criteria, the County has one component unit, Lamar County Child Welfare Board (LCCWB). The LCCWB is reported in the operations and activities of the County as a blended component unit.

Certain significant governmental and other entities providing services within the County are administered by separate boards or commissioners, are not financially accountable to the Commissioners' Court, and are responsible for their own fiscal matters. Consequently, financial information for the following entities is not included within the scope of these financial statements:

Paris Junior College
Paris Independent School District
Prairiland Independent School District
Roxton Independent School District
North Lamar Independent School District
Chisum Independent School District

City of Paris, Texas
City of Deport, Texas
City of Reno, Texas
City of Blossom, Texas
Lamar County Appraisal District
City of Roxton, Texas

Based on these criteria, the County has no component units. Additionally, the County is not a component unit of any other reporting entity as defined by the GASB Statement.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### 2. Basis of Presentation, Basis of Accounting

#### a. Basis of Presentation

Government-wide Statements: The statement of net position and the statement of activities include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The County does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the County's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. The County reports the following governmental funds:

General Fund-- This is the County's primary operating fund. It accounts for all financial resources of the County except those required to be accounted for in another fund.

Special Revenue Funds—to account for the proceeds of specific revenue sources (other than trusts for individual, private organizations, or other governments or for major capital projects) that are legally restricted to expenditure for specified purposes.

Capital Projects Funds-- to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or in trust funds for individuals other than governments).

Debt Service Funds-- to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

The County reports the following major governmental funds:

General Fund-- This is the County's primary operating fund. It accounts for all financial resources of the County except those required to be accounted for in another fund.

Road and Bridge Fund-- This fund is used to account for monies designated for use in road and bridge work of the County. Primary sources of revenues for these special revenue funds included ad valorem taxes, automobile registration fees, County and District court fines, and state allotments of road funds. Revenues are used for public transportation maintenance and construction purposes.

In addition, the County reports the following fund types:

Fiduciary Funds: The county uses fiduciary funds to account for assets held in a trustee or agency capacity. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. Trust funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Agency funds report only assets and liabilities and therefore do not have a measurement focus; however, agency funds use the accrual basis of accounting to recognize receivables and payables.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

The fiduciary funds of the County consist only of agency funds.

Agency Funds-- The Court acts in a custodial capacity for individuals, firms, and State and Local governments. In its custodial capacity, agency funds have been created and include monies placed into the registry of the county and district courts on behalf of minors or other parties involved in litigation. Also, included are child support, restitution, forfeiture accounts, court costs, and auto registration fees collected on behalf of the State and Local governments.

#### b. Measurement Focus, Basis of Accounting

Government-wide and Fiduciary Fund Financial Statements: These financial statements are reported using the economic resources measurement focus. They are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County does not consider revenues collected after its year-end to be available in the current period. Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the State are susceptible to accrual. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When the County incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the County's policy to use restricted resources first, then unrestricted resources.

#### 3. Financial Statement Amounts

## a. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available when they become due or past due and receivable within the current period.

Allowances for uncollectible tax receivables within the General and Debt Service Funds are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the County is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

#### b. Inventories and Prepaid Items

Inventories on the balance sheet are stated at cost using the first in/ first out (FIFO) method. Inventory items are recorded as expenditures when they are consumed. The county records purchases of supplies as expenditures, utilizing the purchases method of accounting for inventory.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### c. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated fixed assets are recorded at their estimated fair value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$5,000 is used.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives
Infrastructure Buildings Building Improvements Vehicles	30 50 20 2-15
Office Equipment Computer Equipment	3-15 3-15

#### d. Receivable and Payable Balances

The County believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

	General Fund	Road and Bridge Fund	Other Governmental	Total
Interest Receivable	\$ 27,496	1,425 \$	<del></del> \$	28,921
Deliquent Taxes Receivable	1,030,996	255,663	209,007	1,495,666
Less: Allowance for Uncollectibles	(51,550)	(12,783)	(10,451)	(74,784)
Net Delinquent Taxes Receivable	979,446	242,880	198,556	1,420,882
Accounts Receivable	2,711,711	1,543,376		4,255,087
Less: Allowance for Uncollectibles	(1,267,502)	(887,756)		(2,155,258)
Net Fines Receivable	1,444,209	655,620	***	2,099,829
Total Net Receivables	\$ <u>2,451,151</u>	\$\$	198,556 \$	3,549,632

There are no significant receivables which are not scheduled for collection within one year of year end.

#### e. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas County District Retirement System (TCDRS) and additions to or deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

At September 30, 2017, the County reported the following:

Net Pension Asset \$ --

Net Pension Liability \$ 2,578,019

#### f. Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers In and Transfers Out are netted and presented as a single "Transfers" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

#### g. Fund Balances - Governmental Funds

Fund balances of the governmental funds are classified as follows:

Nonspendable Fund Balance - represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

Restricted Fund Balance - represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

Restricted for Federal and State Programs	\$ 74,507
Restricted for Indigent Care	117,549
Restricted for Capital Projects	563,230
Restricted for Records Management	1,088,628
Restricted for Judicial	227,199
Restricted for Other Purposes	 1,988,718
Total	\$ 4,059,831

Committed Fund Balance - represents amounts that can only be used for a specific purpose because of a formal action by the County's Commissioners. Committed amounts cannot be used for any other purpose unless the Commissioners removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the Commissioners. Commitments are typically done through adoption and amendment of the budget. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance - represents amounts which the County intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the Commissioners or by an official or body to which the Commissioners delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the County itself.

Unassigned Fund Balance - represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Minimum Fund Balance: Lamar County generally aims to maintain the following minimum fund balances:

General fund's unassigned fund balance of approximately twenty-five percent (25%) of budgeted expenditures for the fiscal year, to be used for unanticipated needs. The county considers a balance of less than twenty percent (20%) to be a cause of concern, barring unusual or deliberated circumstances. An unassigned fund balance of more than thirty-five percent (35%) will be considered as surplus for one-time expenditures that are nonrecurring in nature, capital projects, and /or to reduce the tax levy requirements.

Road and Bridge Fund: A fund balance between five (5%) to ten percent (10%) of budgeted expenditures to meet sufficient cash flow needs.

Debt Service Fund: A fund balance of no more than ten percent (10%) of the current period payments.

Replenishment of Minimum Fund Balance: At the completion of any fiscal year in which the fund balance is less than the minimum established by fund balance policy, the Commissioners' Court will establish a plan to restore this balance to the target level within a specified period of time. When developing this plan, the following items should be considered in establishing the appropriate time horizon:

- \* The budgetary reasons behind the fund balance targets
- \* Recovery from an extreme event
- \* Financial planning time horizon
- Long-term forecasts and economic conditions
- \* Milestones for gradual replacement
- \* External financing options

Implementation and Review: Upon adoption of this policy the Commissioner Court authorizes the County Auditor to establish standards and procedures which may be necessary for its implementation. The County Auditor shall review this policy at least annually and make any recommendations for change to the Commissioners Court.

#### h. Compensated Absences

General leave for the County includes both vacation and sick pay. General leave is based on an employee's length of employment and is earned ratably during the span of employment. Upon termination, employees are paid full value for any accrued general leave earned not to exceed forty hours of vacation or forty hours of sick leave converted as set forth by personnel policy.

#### i. Use of Estimates

The preparation of financial statements in conformity with GAAP requires the use of management's estimates.

### j. Debt Related Intangibles

Premiums and discounts are amortized over the life of the related bond using the interest method or the straight line method if the straight line method does not materially differ from the interest method.

### k. Deferred Outflows and Inflows of Resources

In addition to assets, the statements of financial position (the government-wide Statement of Net Position and governmental funds balance sheet) will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

consumption of net position and/or fund balance that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to one or more future periods and so will not be recognized as an inflow of resources (revenue) until that time.

#### 5. Encumbrance Accounting

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under Texas law, appropriations lapse at September 30, and encumbrances outstanding at that time are to be either canceled or appropriately provided for in the subsequent year's budget.

The County had no outstanding end-of-year encumbrances.

#### B. Compliance and Accountability

1. Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures," violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

Violation

Action Taken

None reported

Not applicable

#### 2. Deficit Fund Balance or Fund Net Position of Individual Funds

Following are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

Fund Name

Deficit
Amount
Remarks

None reported

Not applicable
Not applicable

#### C. Deposits and Investments

The County's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the County's agent bank approved pledged securities in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

#### Cash Deposits:

At September 30, 2018, the carrying amount of the County's deposits (cash, certificates of deposit, and interest-bearing savings accounts included in temporary investments) was \$18,203,197 and the bank balance was \$5,375,958. The County's cash deposits at September 30, 2018 and during the year ended September 30, 2018, were entirely covered by FDIC insurance or by pledged collateral held by the County's agent bank in the County's name.

#### Investments:

The County is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

publicize an investment policy. That policy must be written; primarily emphasize safety of principal and liquidity; address investment diversification, yield, and maturity and the quality and capability of investment management; and include a list of the types of authorized investments in which the investing entity's funds may be invested; and the maximum allowable stated maturity of any individual investment owned by the entity.

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the general purpose financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the County adhered to the requirements of the Act. Additionally, investment practices of the County were in accordance with local policies.

The Act determines the types of investments which are allowable for the County. These include, with certain restrictions, (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds.

The County's investments at September 30, 2018 are shown below.

Investment or Investment Type	<u>Maturity</u>	<u>Fair Value</u>
Tex Pool	N/A	\$37,509
Total Investments		\$37,509

#### Analysis of Specific Deposit and Investment Risks:

GASB Statement No. 40 requires a determination as to whether the County was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

#### a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the County was not significantly exposed to credit risk.

At September 30, 2018, the County's investments, other than those which are obligations of or guaranteed by the U. S. Government, are rated as to credit quality as follows:

AAA-m

#### b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the County's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the County's name.

At year end, the County was not exposed to custodial credit risk.

#### c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the County was not exposed to concentration of credit risk.

#### d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, the County was not exposed to interest rate risk.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the County was not exposed to foreign currency risk.

#### Investment Accounting Policy

The County's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

#### Public Funds Investment Pools

Public funds investment pools in Texas ("Pools") are established under the authority of the Interlocal Cooperation Act, Chapter 79 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the "Act"), Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; 2) maintain a continuous rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

The County's investments in Pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless the pool is 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

#### **TexPool**

The County invests in the Texas Local Government Investment Pool (TexPool), which is a local government investment pool that was established in conformity with the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and operates under the Public Funds Investment Act, Chapter 2256 of the Texas Government Code. The State Comptroller of Public Accounts oversees TexPool. Federated Investors, Inc. is the administrator and investment manager of TexPool under a contract with the State Comptroller. In accordance with the Public Funds Investment Act, the State Comptroller has appointed the TexPool Investment Advisory Board to advise with respect to TexPool. The board is composed equally of participants in TexPool Portfolios and other persons who do not have a business relationship with TexPool Portfolios and are qualified to advise in respect to TexPool Portfolios. The Advisory Board members review the investment policy and management fee structure. TexPool is rated AAAm by Standard & Poor's and operates in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. All investments are stated at amortized cost, which usually approximates the market value of the securities. The stated objective of TexPool is to maintain a stable average \$1.00 per unit net asset value; however, the \$1.00 net asset value is not guaranteed or insured. The financial statements can be obtained from from the Texas Trust Safekeeping Trust Company website at www.ttstc.org.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

# D. Capital Assets

Capital asset activity for the year ended September 30, 2018, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities:				
Capital assets not being depreciated:				
Land \$	732,602	\$ 5	\$ {	732,602
Construction in progress	1,097,636	980,264	885,563	1,192,337
Total capital assets not being depreciated	1,830,238	980,264	885,563	1,924,939
Capital assets being depreciated:				
Road Network	20,955,743	161,062		21,116,805
Buildings and improvements	21,037,616	936,676		21,974,292
Equipment	10,640,851	1,297,762	493,729	11,444,884
Total capital assets being depreciated	52,634,210	2,395,500	493,729	54,535,981
Less accumulated depreciation for:				
Road Network	(12,344,357)	(487,485)	-	(12,831,842)
Buildings and improvements	(10,859,540)	(369,954)		(11,229,494)
Equipment	(6,536,104)	(684,545)	(231,557)	(6,989,092)
Total accumulated depreciation	(29,740,001)	(1,541,984)	(231,557)	(31,050,428)
Total capital assets being depreciated, net	22,894,209	853,516	262,172	23,485,553
Governmental activities capital assets, net \$	24,724,447	\$ 1,833,780 \$	§ 1,147,735 S	25,410,492

# Depreciation was charged to functions as follows:

General Government	\$ 64,629
Judicial	1,573
Legal	8,363
Election	882
Finance	52,959
Facilities	278,711
Safety	235,729
Transportation	896,544
Welfare	2,594
	\$ 1,541,984

# E. Interfund Balances and Activity

Transfers To and From Other Funds

Transfers to and from other funds at September 30, 2018, consisted of the following:

Transfers From	Transfers To	Am	ount	Reason
General fund	Capital Projects Fund	\$	266,323	Supplement other funds sources
General fund	Courthourse Security Fund		5,658	Supplement other funds sources
General fund	Victims Fund		13,017	Supplement other funds sources
General fund	Road and Bridge Fund		200,000	Supplement other funds sources
Jail Commissary	General Fund		4,242	Reimburse expenditures
•	Total	\$	489,240	•

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### F. Short-Term Debt Activity

The County accounts for short-term debts for maintenance purposes through the General Fund. The proceeds from loans are shown in the financial statements as Other Resources. There were no short term loans.

#### G. Long-Term Obligations

The County has entered into a continuing disclosure undertaking to provide Annual Reports and Material Event Notices to the State Information Depository of Texas, which is the Municipal Advisory Council. This information is required under SEC Rule 15c2-12 to enable investors to analyze the financial condition and operations of the County.

### 1. Long-term Obligation Activity

Long-term obligations include debt and other long-term liabilities. Changes in long-term obligations for the year ended September 30, 2018, are as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental activities:					
2011 Certificate of Obligation					
Current Interest Bonds \$	, 1		\$ 40,000 \$		\$
Capital Apprec Bonds	1,689,248			1,689,248	457,545
Premium Capital Apprec					
bonds	70,016			70,016	
2012 Tax Refunding Bonds	580,000		495,000	85,000	
2017 Certificate of Obligation	2,540,000	yer ma	10,000	2,530,000	10,000
Excavator Note		152,101		152,101	84,361.
Total	4,919,264	152,101	545,000	4,526,365	551,906
Accum Accretion CAB '11	296,931	57,156		354,087	
Accum Accretion Prem CAB '1'	1 30,303	5,938		36,241	
Premium CAB Series 2011	35,410		5,901	29,509	
Prem Current Interest Bd '11	505		505	***	
Premium 2012 Refunding Bds	68,931	==	11,489	57,442	
	432,080	63,094	17,895	477,279	
Amount Payable Under					
Compensated absences *	384,929	572,838	565,885	391,882	391,882
Total	384,929	572,838	565,885	391,882	391,882
Total governmental activities \$	5,736,273	788,033	\$ 1,128,780	5,395,526	

<sup>\*</sup> Other long-term liabilities

The funds typically used to liquidate other long-term liabilities in the past are as follows:

Liability	Activity Type	Fund
Compensated absences	Governmental	General
OPEB Obligations	Governmental	General

# 2. Debt Service Requirements

	Certificate of Obligations 2011				
Year Ending September 30,	Principal	Interest		Total	
2019	\$ 45	7,545 \$	92,455 \$		550,000
2020	43	1,651 1	18,349		550,000
2021	41	0,278 1	39,722		550,000

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

2022	389,774	160,226	550,000
2023	70,016	139,984	210,000
Totals	\$ 1,759,264 \$	650,736 \$	2,410,000

On November 15, 2011, the County issued Lamar County, Texas Combination Tax and Limited Pledge Revenue Certificates of Obligation, Series 2011, they were issued in part as Current Interest Certificates of \$240,000 and Capital Appreciation Certificates of \$1,759,264. Interest on the Current Interest Certificates will be payable on March 1 and September 1 of each year. Proceeds from the sale of the certificates will be used for the purpose of paying contractual obligations of the County to be incurred for making permanent public improvements for the County's Criminal Justice System, County roads, equipment for the Sheriff's Department, and improving and equipping the County courthouse and Courthouse Annex facilities. Interest on Series 2011 bonds is paid on current interest bonds at a rate of 2% and the interest on the capital appreciation certificates at a variable rate of 2.4% to 3.44%.

	Tax Refunding Bonds 2012		
Year Ending September 30,	Principal	Interest	Total
2019	\$	\$ 2,550	\$ 2,550
2020		2,550	2,550
2021		2,550	2,550
2022		2,550	2,550
2023	85,000	2,550	87,550
Totals	\$ 85,000	\$ 12,750	\$ . 97,750
		utitt Ob iiti -	0047
Vaca Ending Contamber 20		tificate of Obligation	
Year Ending September 30,	Principal	Interest	Total
2019	\$ 10,000		•
2020	10,000	64,512	74,512
2021	10,000	64,256	74,256
2022	10,000	64,000	74,000
2023	250,000	63,744	313,744
2024	540,000	57,344	597,344
2025	555,000	43,520	598,520
2026	565,000	29,312	594,312
2027	580,000	14,848	594,848
Totals	\$ 2,530,000	\$ 466,304	\$2,996,304
Note Payable 2018			
Year Ending September 30,	Principal	Interest	Total
2019	\$ 84,361	\$ 5,639	
2020	67,740	2,636	70,376
Totals	\$ 152,101		

#### H. Risk Management

The County is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2018, the County obtained general liability coverage at a cost that is considered to be economically justifiable by joining together with other governmental entities in the State as a member of the Texas Municipal League Intergovernmental Risk Pool ("TML"). TML is a self-funded pool operating as a common risk management and insurance program. The County pays an annual premium to TML for its above insurance coverage. The agreement for the formation of TML provides that TML will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of acceptable risk levels; however, each category of coverage has its own level of reinsurance. The County continues to carry commercial insurance for other risks of loss. There were no significant reductions in commercial insurance coverage in the past fiscal year and settled claims resulting from these risks have not exceeded coverage in any of the past three fiscal years.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### I. Pension Plan

1. Plan Description The District provides pension, disability, and death benefits for all of its full-time employees through a statewide, agent multiple- employer, public-employee retirement system through the Texas County District Retirement System (the "TCDRS"). The system serves 738 actively participating counties and districts throughout Texas. Each employer has its own defined benefit plan that functions similarly to a cash balance plan. The assets of the plans are pooled for investment purposes, but each employer's plan assets may be used only for the payment of benefits to the members of that employer's plan. In accordance with Texas law, it is intended that the pension plan be construed and administered in a manner that the retirement system will be considered qualified under Section 401(a) of the Internal Revenue Code. All employees (except temporary staff) of a participating employer must be enrolled in the plan. The TCDRS issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034.

#### 2. Benefits Terms

- a. All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.
- b. The plan provides retirement, disability and survivor benefits.
- c. TCDRS is a savings-based plan. For the county's plan, 7% of each employee's pay is deposited into his or her TCDRS account. By law, employee accounts earn 7% interest on beginning of year balances annually. At retirement, the account is matched at an employer set percentage (current match is 220%) and is then converted to a annuity.
- d. There are no automatic COLAs. Each year, the county may elect an ad hoc COLA for its retirees (if any). There are two COLA types, each limited by actual inflation.
- e. Benefit terms are established under the TCDRS Act. They may be amended as of January 1 each year, but must remain in conformity with the Act.

#### 3. Contributions

The county's contribution rate is calculated annually on an actuarial basis, although the employer may elect to contribute at a higher rate. The Lamar County contribution rate is based on the TCDRS funding policy adopted by the TCDRS Board of Trustees and must conform with the TCDRS Act. The employee contribution rates are set by the county and are currently 7%. Contributions to the pension plan from the county for 2016 and 2017 are as follows:

Contribution Rates	2017		2018	
Employee		7%		7%
Employer		12.32%		12.70%
Fiscal year contributions:				
Employer	-\$	989,377	β.	1,052,307

The most recent comprehensive annual financial report for TCDRS can be found at the following link, www.tcdrs.org.

#### Membership Information

At the December 31, 2016 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	124
Inactive employees entitled to but not yet receiving benefits	119
Active employees	195
Total covered employees	438

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### 4. Net Pension Liability

The County's Net Pension Liability (NPL) was measured as of December 31, 2016, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The following are the key assumptions and methods used in this GASB analysis.

Actuarial assumptions:

Valuation Timing Actuarially determined contribution rates are calculated on a

calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Actuarial Cost Method Entry Age Normal

Amortization Method

Recognition of economic/demographic

gains or losses

Straight-Line amortization over Expected Working Life

Recognition of assumptions changes

or inputs

Straight-Line amortization over Expected Working Life

Asset Valuation Method Smoothing period

Recognition method

Corridor

5 years

Non-asymptotic

None

Inflation 3.0% per year

Salary Increases 3.5% Payroll growth for funding calculations

(The payroll growth assumption is for the aggregate covered

payroll of an employer.)

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation component of 3.5% (made up of 3.0% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average

approximates 1.4% per year for a career employee.

Investment Rate of Return 8.10%, net of investment expenses, including inflation

Cost-of-Living Adjustments

Cost-of-Living Adjustments for Lamar County are not considered to be substantively automatic under GASB 68. Therefore, no

assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-of-living

adjustments is included in the funding valuation.

Retirement Age Members who are eligible for service retirement are assumed to

retire at the rates shown in chart below:

Age	Male	Female
40-44	4.5%	4.5%
50	9.0%	9.0%
55	11.0%	11.0%
60	14.0%	14.0%
65	30.0%	30.0%
70	22.0%	22.0%

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

Mortality

Depositing memebers

The RP-2000 Active Employee Mortality Table for males with a two-year set-forward and the RP-2000 Active Employee Mortality Table for females with a four-year setback, both projected to 2014 with scale AA and then projected with 110% of the MP-2014 Ultimate scale after that.

Service retirees, beneficiaries and non-depositing members

The RP-2000 Combined Mortality Table projected to 2014 with scale AA and then projected with 110% of the MP-2014 Ultimate scale after that, with a one-year set-forward for males and no age adjustment for females.

Disabled retirees

The RP-2000 Disabled Mortality Table projected to 2014 with scale AA and then projected with 110% of the MP-2014 Ultimate scale after that, with no age adjustment for males and a two-year set-forward for females.

#### Discount Rate

The discount rate used to measure the total pension liability was 8.10%. The discount rate was determined using an alternative method of determining the sufficiency of the fiduciary net position in all future years. The alternative method reflects the following requirements:

- a. TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20-year closed layered periods.
- Under the TCDRS Act, the County is legally required to make the contribution specified in the funding policy.
- c. The County's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the County is still required to contribute at least the normal cost.
- d. Any increased cost due to the adoption of a COLA is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future year.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefits in all future years, the discount rate for purposes of calculating the total pension liability and net pension liability is equal to the long-term assumed rate of return on investments, and the municipal bond rate does not apply. This long-term assumed rate should be net of investment expenses, but gross of administrative expenses for GASB 68 purposes. A discount rate of 8.10% was used, which reflects the long-term assumed rate of return on assets for funding purposes of 8.00%, net of all expenses, and increases by 0.10% in order to be gross of admistrative expenses. This rate of return on investments was determined by adding expected inflation to expected long-term real returns, and reflects expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC and are based on January 2017 information for a 7-10 year time horizon.

The long-term rate of return on pension plan investments is 8.10%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown below are based on January 2017 information for a 7-10 year time horizon.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2013. See Milliman's TCDRS Investigation of Experience report for the period January 1, 2009 - December 31, 2012 for more details.

Asset Class	Target Allocation	Geometric Real Rate of Return
Asset Oldss	Allocation	nate of neturn
Domestic Equity Private Equity	13.5% 16.00%	4.70% 7.7%
Global Equities	1.50%	5.00%
International Equities-Developed Markets	10.00%	4.70%
International Equities - Emerging Markets	7.00%	5.70%
Investment - Grade Bonds	3.00%	.60%
High-Yeild Bonds	3.00%	3.70%
Opportunistic Credit	2.00%	3.83%
Direct Lending	10.00%	8.15%
Distressed Debt	3.00%	6.70%
REIT Equities	2.00%	3.85%
Master Limited Partnerships	3.00%	5.60%
Private Real Estate Partnerships	6.00%	7.20%
Hedge Funds	20.00%	3.85%

	Increase (Decrease)			
	\$	Total Pension	Plan Fiduciary	Net Pension
Changes in Net Pension Liability		Liability	Net Position	Liability
		(a)	(b)	(a) - (b)
Balance at 12/31/2016	\$	40,086,070 \$	35,179,721 \$	4,906,349
Changes for the year				
Service cost		1,140,140		1,140,140
Interest		3,259,731		3,259,731
Effect of plan changes				
Effect of economic/demographic				
gains or losses		(188,689)		(188,689)
Changes of assumptions		124,585		124,585
Contributions - employer			1,000,311	(1,000,311)
Contributions - employee			568,363	(568,363)
Net investment income			5,128,005	(5,128,005)
Benefit payments		(2,004,256)	(2,004,256)	
Refund of contributions				
Administrative expense			(26,495)	26,495
Other changes			(6,087)	6,087
Net changes	\$_	2,331,511 \$	4,659,841 \$	(2,328,330)
Balance at 12/31/2017	\$	42,417,581 \$	39,839,562 \$	2,578,019

#### Sensitivity Analysis

The following presents the net pension liability of the County, calculated using the discount rate 8.10%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.10%) or 1-percentage-point higher (9.10%) than the current rate.

	19	6 Decrease in	Discount	1% Increase in
	D	iscount Rate	Rate	Discount Rate
Total pension liability	\$	47,789,535 \$	42,417,581	\$ 37,873,024
Fiduciary net position	\$	39,839,563 \$	39,839,563	\$ 39,839,563
County's net pension liability	\$	7,949,972 \$	2,578,019	\$ (1,966,539)

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

5. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2018, the County recognized pension expense of \$1,174,105.

At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual economic experience Changes in actuarial assumptions	\$	3,834 189,532	\$	395,854
Difference between projected and actual		189,532		
investment earnings				453,182
Contributions subsequent to the measure-				
ment date		775,975		
Total	\$	969,341	\$	849,036

The \$775,975 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended Dec. 31:	
2019	\$ 140,984
2020	\$ 94,704
2021	\$ (431,951)
2022	\$ (459,407)
2023	\$ 
Thereafter	\$ 

#### J. Health Care Coverage

Beginning October 1, 2013, the County has health care coverage with Blue Cross Blue Shield of Texas. The Lamar County Employee Health Plan participants are fully insured. The County contributed up to \$726 per month per employee and dependents to the Plan. The County paid up to \$1,252 for retirees and their dependents. A total of \$1,697,676 was the County's portion of cost of the health insurance for the fiscal year September 30, 2018. Employees at their option, authorized payroll withholdings for contibutions for dependents. All contributions were paid to the administrator of the Plan. The contract between the County and the Plan is renewable October 1st, of each year, and the annual financial statements have been filed with the Texas State Board of Insurance. The Plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by Contractual agreement.

### K. Commitments and Contingencies

#### Contingencies

The County participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### 2. Litigation

No reportable litigation was pending against the County at September 30, 2018.

#### L. Subsequent Events

Management has evaluated subsequent events through April 30, 2019, the date the financials were available to be destributed and noted no events to be disclosed.

#### M. Sulphur River Region Mobility Interlocal Cooperative Agreement

Lamar County, Texas entered into an Interlocal Cooperative Agreement with the Sulphur River Region Mobility Authority (the "Authority") effective October 10, 2012, and with other governmental entities in the area for upgrading and widening State Highway 24. The Authority has secured a State Infrastructure Bank Loan (SIB) for the project with Lamar County's share of the local participation being \$1,426,813. The County's payment obligations pursuant to the SIB Loans shall become due and payable not later than March 29 each year in accordance with the schedule below at a rate of 3.68% per annum. Agreement such as this are not reported as debt in the financials, but appropriately disclosed in the notes to the financial statements in accordance with Governmental Accounting Standards.

Years of	Principal	Interest	Interest
Stated Maturity	Amounts (\$)	Amounts (\$)	Rates (%)
2019	\$ 81,113 \$	19,714	3.68%
2020	84,098	16,729	3.68%
2021	87,193	13,634	3.68%
2022	90,401	10,426	3.68%
2023	93,728	7,099	3.68%
2024	97,177	3,650	3.68%
2025	2,001	74	3.68%
	\$ 535.711 \$	71.326	

#### N. Prior Period Adjustment

During fiscal year 2018, the County adopted GASB Statement No. 75 for Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions. With GASB 75, the County must assume their total OPEB liability of the Lamar County Retiree Health Care Plan. Adoption of GASB 75 required a prior period adjustment to report the effect of GASB 75 retroactively. The prior period adjustment totaled \$2,080,942 for the total OPEB liability.

A prior period adjustment was also made for the grant funds receivable from FEMA that effected the governmental funds for \$212,166 and the government wide statements for \$1,348,321.

#### O. Other Postemployment Benefits

Plan Description The County sponsors and administers Lamar County Retiree Health Care Plan. It is a single-employer defined benefit health care plan. The County Commissioners have the authority to establish and amend benefit provisions of the Plan. The Plan does not issue a separate, publicly available report. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### Benefits Provided

The Plan pays a portion of the health care insurance premiums for eligible retired employees. Retirement eligibility is determined based on the Texas County and District Retirement System (TCDRS) definition. Employees are eligible to retire at age 60 and above with 8 years of service in TCDRS, with 30 years service in TCDRS at any age, or when the sum of his or her age and years of service in TCDRS equals 75. Spouses and dependents are eligible for coverage. Coverage ceases upon reaching Medicare eligibility. There are no automatic post-employment benefit changes, including automatic COLAs.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### Contributions

Employees and dependents continue to pay the employee or dependent share of the premiums charged to active members. Spouses/dependents are eligible for coverage. Any spouse already covered on the plan when the retiree reaches the age of 65 or surviving spouses of retirees may continue coverage by continuing to pay the retiree and spouse premium less the amount for the retiree. Only dependents covered by the employee on the county's insurance plan at the time of retirement are eligible. Members who retired before October 1, 2016, can receive coverage for their spouse by paying half the dependent Premium.

The premium rates for the health care insurance for 2017-2018 fiscal year for retirees is as follows:

	Monthly Health Care Plan Premium Rates			
	Base Plan	1500	Buy UP Plan 1200	
	Employer	Retiree	Employer	Retiree
Retiree \$	658 \$	37 \$	748 \$	37
Retiree and Spouse	748	364	748	466
Retiree and Children	748	250	748	354
Retiree and Family	748	690	748	841

Employees covered by benefit terms, at September 30, 2018, the following employees were covered by the benefit terms:

Membership* Number of: Retirees and Beneficiaries Inactive, Nonretired Members Active Members Total	1  17 18	
Covered Payroll		\$ 7,765,303
Total OPEB Liability Total OPEB Liability as a Percentage of Covered Payrol	I	\$ 6,553,923 84.40%
Development of the Single Discount Rate Long-Term Municipal Bond Rate**		3.31%
Total OPEB Expense		\$ 599,423

<sup>\*</sup> The memebership counts provided above are as of the valuation date September 30, 2016

#### Actuarial Assumbtions and Other Inputs:

#### Actuarial Assumptions:

The demographic assumptions are based on the assumptions that were developed for the defined benefit plan in which the County participates (TCDRS). The assumptions are based on the experience study covering the four year period ending December 31, 2016 as conducted for the Texas County and District Retirement System (TCDRS).

<sup>\*\*</sup> Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in the Fidelity "20-Year Municipal GO AA Index" as of December 31, 2017.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

Valuation Date:

Measurement Date of the Total OPEB Liability

September 30, 2016 December 31, 2017

Methods and Assumptions:

Actuarial Cost Method

Individual Entry-Age

Discount Rate

3.31% as of December 31, 2017

Inflation

2.50%

Salary Increases

0.50% to 5.00%, not including wage inflation of 3.25%

Demographic Assumptions

Based on the experience study covering the four year period ending

December 31, 2016 as conducted for the TCDRS.

Mortality

For healthy retirees, the gender-distinct RP-2014 Healthy Annuitant Mortality Tables are used with male rates multiplied by 130% and female rates multiplied by 110%. Those rates are projected on a fully generational basis based on 110% of the ultimate rates of Scale

MP-2014.

Health Care Trend Rates

Initial rate of 7.30% declining to an ultimate rate of 5.50% after 8 years; Ultimate trend rate includes a 1.25% adjustment for the excise

tax.

Participation Rates

95% of retirees assumbed to choose to receive retiree health care

benefites through the County.

Notes: The discount rate changed from 3.81% as of December 31, 2016 to 3.31% as of December 31, 2017.

#### Discount Rate

For plans that do not have formal assets, the discount rate should equal the tax-exempt municipal bond rate based on an index of 20 year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of this valuation, the municipal bond rate is 3.31% (based on the daily rate closest to but not later than the measurement date of the Fidelity "20-year Municipal GO AA Index").

#### Changes in the Total OPEB Liability

Total OPEB liability

Service Cost	\$ 337,130
Interest on the total OPEB liability	229,662
Difference between expected and actual experience	
in the measurement of the total OPEB Liability	26,352
Changes of assumptions	252,165
Benefit payments	(301,400)
Net change in total OPEB liability	543,909
Total OPEB liabilitybeginning	6,010,014
Total OPEB liabilityending	\$ 6,553,923

Changes of assumptions reflect a change in the discount rate from 3.81% as of December 31, 2016 to 3.31% as of December 31, 2017.

No changes in benefit terms from previous actuarial valuation.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

The benefit payments during the measurement period were determined as follows:

a.	Explicit benefit payments	\$ 177,712
b.	Implicit benefit payments	123,688
c.	Total benefit payments	\$ 301,400

<sup>\*</sup> The .696 factor equals the ratio of the expected implicit subsidy to the expected explicit costs.

Sensitivity of Total OPEB Liability to the Discount Rate Assumption

Regarding the sensitivity of the total OPEB liability to changes in the discount rate, the following presents the plan's total OPEB liability, calculated using a discount rate of 3.31%, as well as what the plan's total OPEB liability would be if it were claculated using a discount rate that is one percent lower or one percent higher:

	Current Discount	
1% Decrease	Rate Assumption	1% Increase
2.31%	3.31%	4.31%
\$ 7,081,130	6,553,923 \$	6,058,386

Sensitivity of Total OPEB Liability to the Healthcare Cost Trend Rate Assumption

Regarding the sensitivity of the total OPEB liability to changes in the healthcare cost trend rates, the following presents the plan's total OPEB liability, calculated using the assumed trend rates as well as what the plan's OPEB liability would be if it were claculated using a trend rate that is one percent lower or one percent higher:

		Current I	Healthcare Cost	
_1	% Decrease	Trend Ra	ate Assumption	 1% Increase
\$	5,770,174	\$	6,553,923	\$ 7,495,321

Deferred Outflows and Deferred Inflows Related to OPEB

	Deferred Ouflows	Deferred Inflows		
	of Resources			
Differences between expected and actual experience	\$ 23,265	\$		
Changes in assumptions	222,621			
Contributions subsequent to the measurement date	260,294			
Total	\$ 506,180	\$		

Deferred Outflows and Deferred Inflows to be Recognized in Future OPEB Expense

	Net Deferred
Year Ending	Outflows/
September 30	Inflows
2019 \$	32,631
2020	32,631
2021	32,631
2022	32,631
2023	32,631
Thereafter	82,731
Total \$	245,886

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### P. Tax Abatements

The County enters into property tax abatement agreements with local businesses under the Property Redevelopment and Tax Abatement Act, Chapter 312, Texas Tax Code. Under the Act, localities may grant property tax abatements of up to 100 percent of a business' property tax bill for the purpose of attracting or retaining businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to the County.

For the fiscal year ended September 30, 2018, the County abated property taxes totaling \$623,005 under this program, including the following tax abatement agreements that each exceeded 10 percent of the total amount abated:

- \* A 100 percent property tax abatement to a local manufacturing facility to purchase additional machinery to enhance production capabilities. The abatement amounted to \$409,770.
- \* A 100 percnet property tax abatement for a local hospital to update one of its facilities and purchase new medical equipment. The abatement amounted to \$77,948.

	Required Suppl	ementary Informa	tion	
Required supplementary infor Accounting Standards Board bu	mation includes financia It not considered a part of	ul information and disclos the basic financial statemer	ures required by th	ne Governmental

LAMAR COUNTY, TEXAS GENERAL FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

Revenue:	Budgeted Amounts Original Final					Actual	Variance with Final Budget Positive (Negative)		
	ው	0.000.000	ው	0.000.000	ሱ	0.004.004	φ	EE 074	
Property Taxes	\$	8,929,263	\$	8,929,263	\$	8,984,334	\$	55,071	
Other Taxes		3,175,000		3,175,000		3,304,345		129,345	
Intergovernmental Receipts Fees of Office		366,500		366,500		425,745		59,245	
		1,159,900		1,159,900		1,315,615		155,715	
Fines		220,000		220,000		247,704		27,704	
Interest		55,500		55,500		239,259		183,759	
Miscellaneous	_	179,700	_	297,773	-	296,399	-	(1,374)	
Total revenues		14,085,863	-	14,203,936	-	14,813,401	-	609,465	
Expenditures: Current:									
General Administration		2,352,973		2,374,833		2,163,487		211,346	
Financial Administration		1,288,619		1,288,619		1,143,941		144,678	
Judicial		1,772,017		1,772,017		1,702,603		69,414	
Legal		758,866		759,544		686,938		72,606	
Elections		247,780		247,780		214,741		33,039	
Public Safety		5,996,710		6,047,537		5,673,905		373,632	
Public Welfare		1,521,116		1,521,116		1,309,038		212,078	
Conservation and Agriculture		123,347		123,347		115,013		8,334	
Public Facilities		890,453		926,913		696,961		229,952	
Emergency Management		84,445		89,556		76,712		12,844	
Capital outlay		30,300		30,300		60,175		(29,875)	
Total expenditures		15,066,626	_	15,181,562	_	13,843,514		1,338,048	
Excess (deficiency) of revenues (under) expenditures		(980,763)		(977,626)		969,887		1,947,513	
Other financing sources (uses):									
Transfers in		***				4,242		4,242	
Transfers out		(1,574,859)		(1,574,859)		(541,999)		(1,032,860)	
Proceeds from Sales of Capital Assets		~~~				19,000		19,000	
Total other financing sources (uses)		(1,574,859)	_	(1,574,859)	_	(518,757)	_	(1,056,102)	
,			_				_		
Net change in fund balances		(2,555,622)		(2,552,485)		451,130		3,003,615	
Fund balances/equity, October 1		12,005,533		12,005,533		12,005,533			
Fund balances/equity, September 30	\$	9,449,911	\$	9,453,048	\$	12,456,663	\$	3,003,615	
· mim manning and and a described and	Ψ=	-)	Ψ=	-1,,00,00	Ψ	,,	Ψ=	3,000,010	

LAMAR COUNTY, TEXAS ROAD & BRIDGE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Budgeted Amounts Original Final					Actual		Variance with Final Budget Positive (Negative)
Revenue:	Ф	0.040.400	Φ	0.040.400	Ф	0.007.004	ф	44400
Property Taxes	\$	2,213,496	\$	-1	\$	2,227,904	\$	14,408
Intergovernmental Receipts Fees of Office		40,000 872,000		1,011,932 872,000		1,185,609 857,622		173,677
Fines		120,000		120,000		139,667		(14,378)
Interest		5,000		5,000		11,772		19,667 6,772
Miscellaneous		8,000		201,583		36,414		(165,169)
Total revenues	-	3,258,496	-	4,424,011		4,458,988		34,977
Total levellues		0,200,400	-	4,424,011	****	4,430,300	-	04,377
Expenditures: Current:								
Public Transportation		4,811,403		4,913,302		3,883,811		1,029,491
Capital outlay				1,091,176		1,044,447		46,729
Total expenditures		4,811,403	-	6,004,478	-	4,928,258	_	1,076,220
Excess (deficiency) of revenues (under) expenditures		(1,552,907)		(1,580,467)		(469,270)		1,111,197
Other financing sources (uses):								
Transfers in		200,000		200,000		200,000		
Proceeds from Sales of Capital Assets		238,000		265,560		267,560		2,000
Other Sources						152,101		(152,101)
Total other financing sources (uses)	_	438,000	-	465,560	_	619,661		(154,101)
Net change in fund balances		(1,114,907)		(1,114,907)		150,391		1,265,298
Fund balances/equity, October 1		1,117,929		1,117,929		1,117,929		<u></u>
Prior Period Adjustment (Note )		(212,166)		(212,166)		(212,166)		
Fund balances/equity, October 1, as Restated		905,763		905,763		905,763		
Fund balances/equity, September 30	\$	(209,144)	\$	(209,144)	\$	1,056,154	\$_	1,265,298

## Lamar County, Texas SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED SEPTEMBER 30, 2018

		F	Plan Year Ended	Dec	ember 31,		
	 2017		2016		2015		2014
Total Pension Liability							
Service cost	\$ 1,140,140	\$	1,170,681	\$	1,062,160	\$	1,027,821
Interest (on the total pension liability)	3,259,731		3,045,080		2,896,381		2,706,809
Changes of benefit terms	-		-		(198,814)		-
Difference between expected and actual experience	(188,689)		(228,202)		(560,951)		19,162
Change of assumputions	124,585		-		384,372		-
Benefit payments, including refunds of employee contributions	 (2,004,256)		(1,807,060)		(1,615,856)		(1,430,157)
Net Change in Total Pension Liability	2,331,511		2,180,499		1,967,292		2,323,635
Total Pension Liability - Beginning	 40,086,070		37,905,571	_	35,938,279		33,614,644
Total Pension Liability - Ending (a)	\$ 42,417,581	\$	40,086,070	\$	37,905,571	\$	35,938,279
Plan Fiduciary Net Position							
Contributions - employer	\$ 1,000,311	\$	972,762	\$	954,993	\$	902,168
Contributions - employee	568,363		560,589		540,420		511,356
Net investment income	5,128,005		2,446,067		(193,371)		2,132,136
Benefit payments, including refunds of employee contributions	(2,004,256)		(1,807,060)		(1,615,856)		(1,430,157)
Administrative expense	(26,495)		(26,560)		(23,928)		(24,985)
Other	 (6,087)		8,375		(109,588)	-	4,777
Net Change in Plan Fiduciary Net Position	4,659,841		2,154,173		(447,330)		2,095,295
Plan Fiduciary Net Position - Beginning	 35,179,721		33,025,548		33,472,878		31,377,582
Plan Fiduciary Net Position - Ending (b)	\$ 39,839,562	\$	35,179,721	\$	33,025,548	<u>\$</u>	33,472,877
Net Pension Liability - Ending (a) - (b)	\$ 2,578,019	\$	4,906,349	\$	4,880,023	\$	2,465,402
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	93.92%		107.75%		87.13%		93.14%
Covered Payroll	\$ 8,119,472	\$	7,966,912	\$	7,720,291	\$	7,305,090
Net Pension Liability as a Percentage of Covered Payroll	31.75%		61.58%		63.21%		33.75%

### Lamar County, Texas SCHEDULE OF PENSION CONTRIBUTIONS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	Fiscal Year Ended September 30,							
		2018		2017		2016		2015
Actuarially determined contribution	\$	1,052,307	\$	989,377	\$	969,753	\$	905,629
Contributions in relation to actuarially determined contribution		(1,052,307)		(989,377)	<b></b>	(969,753)	para	(905,629)
Contribution deficiency (excess)	\$	***	\$	-	\$		\$	-
Covered payroll	\$	8,352,998	\$	8,050,965	\$	7,914,579	\$	7,323,963
Contributions as a percentage of covered payroll		12.60%		12.29%		12,25%		12.37%

# Lamar County, Texas SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED SEPTEMBER 30, 2018

	 Plan Year Ended December 31,				
	 2017				
Total OPEB Liability					
Service cost	\$ 337,130				
Interest (on the total OPEB liability)	229,662				
Changes of benefit terms	-				
Difference between expected and actual experience	26,352				
Change of assumputions	252,165				
Benefit payments, including refunds of employee contributions	(301,400)				
Net Change in Total OPEB Liability	543,909				
Total OPEB Liability - Beginning	6,010,014				
Total OPEB Liability - Ending (a)	\$ 6,553,923				
Covered Payroli	\$ 7,765,303				
Total OPEB Liability as a Percentage of Covered Payroll	84.40%				

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (Budget) FOR THE YEAR ENDED SEPTEMBER 30, 2018

#### **Budgetary Data**

The official budget was prepared for adoption for the General Fund and the Road and Bridge Fund, which is included within the Special Revenue Funds. The following procedures are followed in establishing the budgetary data reflected in financial statements.

- a. Prior to beginning of the fiscal year, the County prepares a budget for the next succeeding fiscal year beginning. The operating budget includes proposed expenditures and the means of financing them.
- b. A meeting of the Commissioners' Court is then called for the purpose of adopting the proposed budget. At least ten days public notice of the meeting must have been given.
- c. Prior to start of the fiscal year, the budget is legally enacted through passage of a resolution by the Commissioner's Court.

Once a budget is approved, it can be amended only by approval of a majority of the Commissioners' Court. Amendments are presented to the Commissioners' Court at its regular meetings. Each amendment must have the Commissioners' Court approval. As required by law, such amendments are made before the fact, are reflected in the official minutes of the Commissioners' Court, and are not made after fiscal year end. During the year, the budget was amended as necessary. There were no significant amendments passed during the fiscal year. The budget is prepared on the modified accrual basis.

The legal level of budgetary control (level at which the governing body must approve any over expenditure) is at the category level. Categories are defined as: Personal Services, Supplies & Materials, Other Services & Charges, and Capital Outlay. Budget to actual comparisons are presented in the financial statements at the function level; however, a budget to actual comparison by category is available from the Lamar County Auditor's office at 119 North Main Street, Room 202, Paris, Texas 75462.

Excess of Expenditures Over Appropriations in Major Governmental Funds: The County expenditures did not exceed appropriations in the major governmental funds.

The following funds had legally adopted budgets:

General Road and Bridge Estray and Jury State Aid Grant Lateral Road Law Library

County Clerks Records Management

Indigent Health Care Court House Security

County Records Management County Clerk Records Archive

District Clerk Records Technology

Court Record Preservation Mental Health Services Grant

TXDOT TAP Lamar Chaparral Trail Fund

Flexible Spending Fund

Alternative Dispute Resolution
District Clerk Records Management

Victims Coordinator Grant State Homeland Security Grant Juvenile Probation Title IV Justice Court Technology Justice Assistance Grant

Juvenile Delinquency Prevention

Permanent Improvement Commitment Reduction Grant

Texas Parks & Wildlife Trails Fund Grant

Judicial District Fund

County and District Court Technology

Certificates of Obligation 2011 Certificates of Obligation 2012

Budgets for the funds listed above are adopted on a basis consistent with generally accepted accounting principles (GAAP) on the modified accrual basis of accounting.

### Lamar County, Texas

### NOTES TO SCHEDULE OF PENSION CONTRIBUTIONS FOR THE YEAR ENDED SEPTEMBER 30, 2018

Valuation Date: Actuarially determined contribution rates are calculated as of December 31, two years prior to the end

of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine Contribution Rates:

Entry age

Actuarial Cost Method Amortization Method

Recognition of economic/demographic

gains or losses

Straight-Line amortization over Expected Working Life

Recognition of assumptions changes

or inputs

Straight-Line amortization over Expected Working Life

Remaining Amortization Period

1.8 years

Asset Valuation Method

Smoothing period

5 years

Recognition method

Non-asymptotic

Corridor

None

Inflation

3.0%

Salary Increases

3.5% Payroll growth for funding calculations

(The payroll growth assumption is for the aggregate covered payroll of an employer.)

The annual salary increase rates assumed for individual members vary by length of service and by entry-age group. The annual rates consist of a general wage inflation compnint of 3.5% (made up of 3.0% inflation and 0.5% productivity increase assumptions) and a merit, promotion and longevity component that on average approximates 1.4% per year for a career employee.

Investment Rate of Return 8.0%, net of investment expenses, including inflation.

Cost-of-Living Adjustments

Cost-of-Living Adjustments for Lamar County are not considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-of-living adjustments is included in the funding valuation.

Retirement Age Members who are eligible for service retirement are assumed to retire at the rates shown below:

Age	Male	Female
40-44	4.5%	4.5%
50	9.0%	9.0%
55	11.0%	11.0%
60	14.0%	14.0%
65	30.0%	30.0%
70	22.0%	22.0%

Mortality

Depositing members The RP-2000 Active Employee Mortality Table for males with a two year set-forward and the RP-2000

Active Employee Mortality Table for females with a four-year setback, both projected to 2014 with

scale AA and then projected with 110% of the MP-2014 Ultimate scale after that.

Service retirees, beneficiaries and non-

depositing members

The RP-2000 Combined Mortality Table projected to 2014 with scale AA and then projected with 110% of the MP-2014 Ultimate scale after that, with a one-year set-forward for males and no age

adjustment for females.

Disabled retirees The RP-2000 Disabled Mortality Table projected to 2014 with scale AA and then projected with 110%

of the MP-2014 Ultimate scale after that, with no age adjustment for males and a two-year set-

forward for females.

Other Information: There were no benefit changes during the year.

#### Lamar County, Texas

### NOTES TO THE SCHEDULE OF OPEB CONTRIBUTIONS SEPTEMBER 30, 2018

#### Actuarial Assumbtions and Other Inputs:

#### Actuarial Assumptions:

The demographic assumptions are based on the assumptions that were developed for the defined benefit plan in which the County participates (TCDRS). The assumptions are based on the experience study covering the four year period ending December 31, 2016 as conducted for the Texas County and District Retirement System (TCDRS).

Valuation Date: September 30, 2016
Measurement Date of the Total OPEB Liability December 31, 2017

Methods and Assumptions:

Actuarial Cost Method Individual Entry-Age

Discount Rate 3.31% as of December 31, 2017

Inflation 2.50%

Salary Increases 0.50% to 5.00%, not including wage inflation of 3.25%

Dempgraphic Assumptions Based on the experience study covering the four year period ending

December 31, 2016 as conducted for the TCDRS.

Mortality For healthy retirees, the gender-distinct RP-2014 Healthy Annuitant

Mortality Tables are used with male rates multiplied by 130% and female rates multiplied by 110%. Those rates are projected on a fully generational basis based on 110% of the ultimate rates of Scale

MP-2014.

Health Care Trend Rates Initial rate of 7.30% declining to an ultimate rate of 5.50% after 8 years;

Ultimate trend rate includes a 1.25% adjustment for the excise tax.

Participation Rates 95% of retirees assumbed to choose to receive retiree health care

benefites through the County.

Notes: The discount rate changed from 3.81% as of December 31, 2016 to 3.31% as of December 31, 2017.

Other Cumplementary Information	
Other Supplementary Information	
This section includes financial information and disclosures not required by the Governmental Accounting Stand Board and not considered a part of the basic financial statements. It may, however, include information whice required by other entities.	dards th is

### Malnory, McNeal & Company, PC

Certified Public Accountants

Mark W. Malnory, CPA
Johnna W. McNeal, CPA
Beverly Smith, CPA

Members of
American Institute of Certified Public Accountants
Texas Society of Certified Public Accountants
AICPA Governmental Audit Quality Center

Elizabeth Hamm, CPA E. J. Musharbash, CPA Les S. Malnory, CPA

Independent Auditor's Report on Internal Control over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Commissioners Lamar County, Texas 119 North Main Paris, Texas 75460

#### Members of the Commissioners:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lamar County, Texas, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise Lamar County, Texas's basic financial statements, and have issued our report thereon dated April 30, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Lamar County, Texas's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Lamar County, Texas's internal control. Accordingly, we do not express an opinion on the effectiveness of the Lamar County, Texas's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. An immaterial weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described below, we identified certain deficiencies in internal control that we consider to be material weaknesses.

Finding: 2018-001

Criteria:

Ongoing monitoring of the financial operations within the elected officials' offices is crucial to proper financial reporting as well as the effort to prevent detect deter and correct errors in the financial

reporting.

Condition:

We noted the County Auditor's office conducted only internal audit inspections of the Chapter 59 Asset Forfeiture Accounts which include Pre-Forfeiture Account, County Attorney Post-Forfeiture Account, Sheriff Post-Forfeiture, and Constables Post-Forfeiture accounts and the Jail Commissary. No other

elected official offices were audited by the County Auditor's office.

Cause:

The cause of the deficiency appears to be a lack of overall planning and internal control monitoring.

Effect:

Potential errors in financial reporting would not be identified timely in the normal course of County staff performing their assigned duties. Also, the monitoring of financial transactions occurring within the offices of elected officials were not tested to determine the effectiveness of the designed or if implemented.

Views of elected officials:

The County Auditor and the County Judge agree with the findings and recommendations and a plan of corrective action has been developed.

Recommendation:

We recommend the following:

Internal Audits of County Offices: The County Auditor's office should gain a detailed understanding of the systems in place at the various offices of the elected officials and should perform and document, at least

annually, internal audits of each office.

Finding: 2018-002

Criteria:

The County should have a clear understanding of the source of funding as to whether local, state or federal. If the funding is federal the understanding should then include the CFDA Number, the funding agency, pass-through entity, expenditure reporting and recognition requirements of the grant and well as all compliance requirements associated with the grants. A master list of all grants and awarding documents should be maintained. Modified accrual accounting should be followed in the funds financial statements with full accrual reporting in the government wide financials. These reporting methods then must be reconciled to the expenditure reporting on the schedule of expenditures of federal awards.

Condition:

The County was uncertain as to the source of some funding specifically as to whether it was state or federal funding. There was no master list of grants or progress tracking related to these grants.

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#### Cause:

General lack of understanding of the requirements of state and federal grant reporting. Specifically lack of assignment of an individual in the County Auditor's office or other offices to oversee the grant processes.

#### Effect:

A prior period adjustment of \$212,165 was needed to reduce revenue reported in a prior year and record that revenue in the current year. This adjustment was related to federal program revenue.

#### Views of elected officials:

The County Auditor and the County Judge agree with the findings and recommendations and a plan of corrective action has been developed.

#### Recommendation:

We recommend the following:

The County Auditor or her designee should perform internal audits of the financial accounting and compliance reporting for revenues and expenditures of grants. The auditor's office should provide guidance to departments involved in the expenditure of grant awards as to proper documentation related to each award. A master list of all grants should be kept with tracking of all-important dates and amounts related to the grant. The County Auditor's office should maintain a copy of all grant applications and well as notices of grant awards (NOGA) once received from funding agency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Lamar County, Texas's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

> Malnery, Meneal & Company PC Certified Public Accountants

Paris, Texas April 30, 2019



# COUNTY AUDITOR LAMAR COUNTY

### **Summary Schedule of Prior Audit Findings**

As a result of the material weaknesses in internal control which were identified during our previous external audit for the year ended September 30, 2018, the following corrective actions have implemented by Lamar County.

#### Finding: 2017-001

The September 30, 2017 audit disclosed a material weakness in internal control procedures related to financial processes as well as month end and year end financial statement closing procedures. Significant adjusting entries were needed at year end to properly report the fiscal years activity and balances at September 30, 2017. Our progress of corrective action is reported below:

#### 1. Internal Audits of County Offices (partially corrected)

**Recommendations:** The County Auditor's office should have a detailed understanding of the systems in place at various offices of the elected officials and should perform and document, at least annually, internal audits of each office.

Action Taken: During the fiscal year, the County Auditor obtained procedural walk-throughs from each department, but did not schedule the internal audits for the departments during the year. In the future the County Auditor will create a plan and schedule for conducting independent audit work in each County office that takes in money. The County Auditor or her designee will conduct these audits at least annually.

#### 2. Federal and State Grant Proceeds and Expenditures (partially corrected)

**Recommendations:** The County Auditor or designee should perform internal audits of the financial accounting and compliance reporting for revenues and expenditures of grants. The auditor's offices should provide guidance to departments involved in the expenditure of grant awards as to proper documentation related to each award. A master list of all grants should be kept with tracking of all important dates and amounts related to the grant. The County Auditor's office should maintain a copy of all grant applications as well as notices of grant awards (NOGA) once received from funding agency.

Action taken: Training was initiated on this matter but was incomplete at year end. The County Auditor will assign someone in the office to be in charge of internal audits for federal and state grants and to ensure documentation is being properly kept and proceeds and expenditures properly accounted for and reported. The Auditor will also create a master list of grants that can be used to keep up with all upcoming and ongoing grants and ensure that necessary documents such as NOGAs are readily available for each grant the county receives.

- 3. Journal entries corrective action has been taken
- 4. Bank reconciliations corrective action has been taken

- 5. Monthly reporting verification corrective action has been taken
- **6.** Payroll corrective action has been taken
- 7. Journal entries corrective action has been taken
- 8. Invoices for expenditures corrective action has been taken

Kayla Hall

Lamar County Auditor

Kayla Hall



# COUNTY AUDITOR LAMAR COUNTY

## Corrective Action Plan For the Year End September 30, 2018

As a result of the material weaknesses in internal control which were identified during our most recent external audit for the year ended September 30, 2018, the following corrective actions will be taken by Lamar County henceforth.

#### Finding 2018-001

#### Internal audits

**Recommendations:** perform internal audits on all departments of the county annually **Action Taken or Planned:** The auditor will create an internal audit schedule to ensure internal audits for all departments which take in money are done at least annually.

Responsible Party: Kayla Hall, County Auditor
Anticipated Completion Date: September 30, 2019

#### Finding 2018-002

#### Federal funding

**Recommendation:** perform internal audits on federal and state grants, keep a master list of all ongoing grants, and have all NOGAs readily available.

**Action Taken or Planned:** For all future federal funding, the auditor's office will monitor, track, and account for all federal revenue and expenditures in coordination with other related departments involved in the specific projects. A master list will be created and likewise, a file will be created for each grant.

Responsible Party: Kayla Hall, County Auditor
Anticipated Completion Date: September 30, 2019

Kayla Hall

Lamar County Auditor

Mayla Hall